

## 2012 Michigan Environmental Compliance Conference

Amy J. Kohlhepp DEQ, Office of Environmental Assistance 517-241-7965 kohlheppa@michigan.gov

# **Environmental Audit**Privilege and Immunity



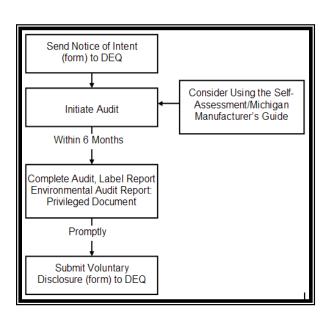
- I. Self Assessments and Environmental Audits
- II. Why was the Law Passed?
  - To encourage use of audits in identifying and correcting environmental problems and conditions
  - By helping alleviate fear associated with disclosure of violations facilities may be encouraged to perform environmental self-audits.
  - Program requires prompt disclosure and correction of violations found.
- III. Benefits of Michigan's Environmental Audit Privilege and Immunity Law
  - Part 148 of NREPA, Natural Resources
     Environmental Protection Act, as amended
  - Enacted March 18, 1997
  - Amended November 13, 1997
  - Environmental Audit Report: Privileged Document (MCL 324.14802 – 324.14808)
  - Self Disclosure, Immunity (MCL 324.14809)
- IV. Privilege (Special Treatment, Protection from Disclosure)
  - Not subject to discovery in civil or administrative legal proceedings
  - Not admissible evidence in civil or administrative legal proceedings
  - Privilege also provides protection to persons from testifying about the report
  - Exceptions to Privilege
    - o Information and data required by statute, rule or permit
    - o Information obtained by regulatory agency via observation, sampling, or monitoring
    - Industrial Pretreatment Program monitoring results
    - Information from a person not associated with the audit
    - o Machinery and equipment records

The Act identifies an audit under this part in very broad terms and defines that the report be labeled **Environmental Audit Report: Privileged Document** 

Please do NOT send us a copy of your actual Audit Report – even if you voluntarily disclose violations for immunity purposes.

## V. Immunity

- Freedom from duty or penalty
- For identified NREPA civil and administrative fines and penalties, some criminal fines and penalties (not for gross negligence nor various criminal parts of NREPA – many WRD land/water feature)
- Immunity does not apply to the responsibility to correct the violation, remediate or to pay damages.



## VI. Steps to Pursue Immunity

- 1. File Notice of Intent (must be before the audit)
- 2. Conduct the Audit/Self Assessment (within a reasonable time not more than 6 months)
- 3. Make a Good Faith Effort (Try Hard) to Achieve Compliance and promptly correct Noncompliance
- 4. Develop a "Return to Compliance" Plan
- 5. Promptly File a Voluntarily Disclosure ('promptly' starts when you learn of the violations)

## Step 1: Send Notice First

 Sending in a Notice before conducting the Audit is a Condition that must be met to receive Immunity

 Part 148 Only Applies to Certain Sections of NREPA (Not Federal)

 For Federal Violations: US EPA Policy

 <u>Incentives for Self-Policing</u>: Discovery, Disclosure, Correction and Prevention of Violations Audit only applies to NREPA Violations

Contact: Jodi Swanson-Wilson swanson-wilson.jodi@epa.gov Phone: (312) 886-0879

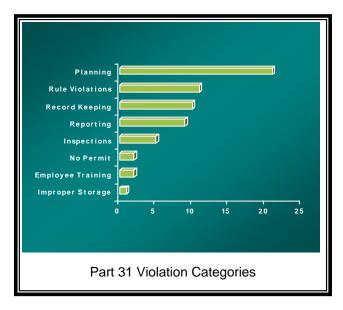
U.S. EPA Region 5 - Mail Code E-19J 77 West Jackson Blvd., Room R1918 Chicago, IL 60604-3507

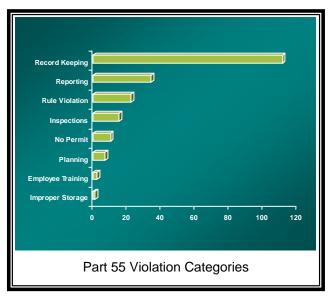
## Step 2: Conduct the Audit

- Audit must take place within a reasonable time not to exceed 6 months from initiating the Audit (anticipated date should be listed in the Notice of Intent).
- If more time is needed, then an extension can be requested (based upon reasonable grounds)

## Part 31 Violation Categories - Three Year Period

- 3.2.3.d Industrial Storm Water
- 6.2.2 Part 5 Rules (Secondary Containment)
- 6.2.4 Storm Water Pollution Prevention Plans





#### Part 55 Violation Categories – Three Year Period

- Record Keeping & Reporting
  - o Calculations Required by Permits
  - Call the Environmental Assistance Program 1-800-662-9278

#### Part 111 Violation Categories - Three Year Period

- Record Keeping:
  - o 2.4.7 Inspection Records
  - 2.4.5 Manifest & Shipping Records
- Labeling:
  - 2.4.8 Labeling Requirements & 2.4.9
     Specific Waste Streams
- Improper Storage:
  - 2.4.7 Hazardous Waste and Universal Waste Accumulation On-Site
- Inspections:
  - o 2.4.7.b Container and Tank Requirements
- Employee Training
  - o 2.4.12 Employee Emergency
- Rule Violation Often Exceeding Generator Status
- Reporting
  - o 2.4.4 Identification Numbers (Notifications)
  - o 6.2 Release Reporting
  - o 2.4.6 Biennial Reporting
  - o 6.2 Release Reporting -
- Planning
  - o 6.2.1 Contingency Plan



#### Step 3: Make a Good Faith Effort (Try Hard) to Achieve Compliance and promptly correct Noncompliance

Condition – Good Faith Effort 324.14809(5)

"In those cases where the conditions of voluntary disclosure are not met but a good-faith effort was made to voluntarily disclose and resolve a violation detected in a voluntary environmental audit, the state and local environmental and law enforcement authorities shall consider the nature and extent of any good-faith effort in deciding the appropriate enforcement response and shall mitigate any civil penalties based on a showing that 1 or more of the conditions for voluntary disclosure have been met."

#### Steps 4 & 5: Develop a Return to Compliance Plan

## Voluntary Disclosure Form

- Facility Identification/Date of Audit
- Person(s) that conducted audit
- Identify Part of NREPA violated; describe violation
- Resources:
  - Beginning of Chapters in Manufacturer's Guide
  - Appendix D (Laws and Rules)
- Describe the corrective action and associated schedule to achieve compliance
- If seeking immunity then submit the voluntary disclosure form

#### VII. Conditions to Receive Immunity

- Gave prior "Notice of Intent" to DEQ
- Violations must be disclosed to DEQ
- Disclosure must be voluntary
- Conditions of Voluntary Disclosure

- Violations disclosed arose out of the audit
- Audit occurred prior to being aware of an investigation by DEQ
- o Disclosure is made promptly after being made aware of the violation
- Compliance/corrective actions initiated are appropriate and in good-faith to achieve compliance promptly
- Exclusions to Immunity Provisions
  - o Knowingly committed a criminal act
  - o Pattern of continuous or repeated significant violations within three year period
  - o Violations resulted in substantial economic benefit
  - o Violations resulted in serious harm or imminent and substantial endangerment
  - Violations were terms of administrative or judicial order

## VIII. Web Site

- Audit Forms
- Annual Reports
- Audit Statute
- EPA Links

www.michigan.gov/deq, select "Key Topics" then "Environmental Assistance" then the link to the program, which is listed under "Information & Services"

- IX. Why Should I Participate in the Environmental Audit Program (Part 148)?
  - Your responsible for a new company
  - You're a new Environmental Manager
  - Part of an EMS
  - Today you learned about lots of things you are going to consider when you get back to your facility
- X. Sample language:

Description of Audit: Compliance Audit with a focus on Part 31, Water Resources Protection.

**Environmental Assistance Center 1-800-662-9278** 

This document was produced for guidance and compliance assistance purposes.

Reliance on information from this document is not usable as a defense in any enforcement action or litigation